

# Cross Organizational Patient Identity Management: Challenges and Opportunities



In Collaboration with the CCC

## The Sequoia Project's Role

The Sequoia Project is a trusted, independent convener of industry and government

Works to address the challenges of secure, interoperable nationwide health information exchange (HIE).





# The Blind Spot: Cross Organizations Patient Matching

#### Why is Patient Matching still an unsolved problem?

All organizations perform patient matching and have controls in place to keep track of patient identity This is key to **providing care** while **ensuring privacy** 



#### Matching across organizations is *different* than identifying the patients locally

- Vastly different data characteristics
- Data quality
- Data completeness
- Data field consistency
- Default or temporary values
- Vocabulary adoption and versioning

- Vastly different scope of data (specialty practice vs. large integrated delivery network)
- Presence/absence of an enterprise-wide active master patient index (MPI)
- Use of multiple MPIs
- Research Institutional Review Board stipulations
- Legal jurisdictions and requirements (minors, reproductive health, etc.)

- Organizational size, resource allocation, project timelines, commitment, skill levels
- Corporate cultures (being "friendly" to clients vs. being meticulous for registries)
- Different tolerances in terms of matching accuracy
- Different patient matching rules and algorithms
- Human and system workflows (latency, variations, definitions, etc.)
- Consent, security, sensitive data sharing, and other policies

- Vendor engagement, version updating strategy, staffing
- Software (vendors, update lifecycle, configuration)
- Change management
- Internal enterprise software architecture
- Services levels/response times
- Data exchange latency



# Framework for Cross-Organizational Patient Identity Management Released

- Case Study: How Intermountain Healthcare and exchange partners increased matching success rates from 10% to over 95%
- Proposal: Patient Matching Maturity Model
- **Proposal:** Patient Matching Minimal Acceptable Principles

Download the paper: http://bit.ly/101nixl



Framework for Cross-Organizational Patient Identity Management



# **Cross-Organizational Maturity Model**

A tool to assess and adopt more advanced patient identity management in a methodical manner



- Level 0
- Ad hoc
- No oversight
- Unpredictable



Level 1

- Data quality
- Basic processes
- Limited oversight



- Level 2
- Increasing algorithm use
- Quality metrics gathered
- Standards use



- Level 3
- Advanced technologies
- Management controls quality metrics
- Community
  involvement



- Level 4
- Ongoing optimization
- Active management
- Leadership



# **Cross-Organizational Minimal Acceptable Principles**

#### **Overview of Proposed Framework**



Traits & Identifiers

- Specific identifiers
- Temporary/ default identifiers
- Assumptions



Matching Algorithms

- Normalizing
- Tracking Changes



**Exception Handling** 

- Consent
- Revoke
- Decommissioning



# **Cross-Organizational Minimal Acceptable Principles**

#### A list of rules that set the "floor"

- Do make clear corresponding responsibilities on both partners to an exchange of patient data
- Do use normalized traits
- X Don't use exact characterby-character matching
- X Don't rely on any specific identifier (such as a social security number)
- X Don't make assumptions about the life cycle of a patient identifier

#### Language to elevate the "floor"



At Level 1 rules are interpreted as SHOULD or SHOULD NOT



By Level 4 rules are interpreted as stringent pass/fail standards, becoming MUST or MUST NOT



# **Traits and Identifiers**

**Patient Discovery Initiating Gateway** 



#### Should:

- Use consistent, unchanging, and individualized patient identifiers
- Query using all traits required by underlying specifications
- Query using all high-quality optional traits

#### **Should Not:**

- Require use of specific identifier\*
- Transmit any temporary/ default value for patient traits
- Make assumptions about expiration of partner's identifiers
- Supply more than one patient identifier per assigning authority



# **Traits and Identifiers**

**Patient Discovery Responding Gateway** 



#### May:

• Return multiple ambiguous matches per assigning authority

#### Should:

- Use consistent, unchanging, and individualized patient identifiers
- Handle multiple ambiguous matches per Assigning Authority

#### **Should Not:**

- Require use of specific identifier\*
- Transmit any temporary/ default value for patient traits
- Make assumptions about expiration of partner's identifiers
- Require identical traits on subsequent requests
- Return duplicate patient records in such a way that a duplicate record will be created





# **Matching Algorithms**

#### **Patient Discovery Responding Gateway**



#### Should:

- Track patient identity trait changes and respond based on prior or current demographics
- Match based on normalized traits
- Use case insensitive matching

#### **Should Not:**

 Use exact character-by-character matching



# **Exception Handling**

**Patient Discovery Initiating Gateway** 



#### Should:

 Permanently decommission the identifier or identifiers formerly used to represent the patients after merging/ unmerging

#### May:

 Use the XCPD "revoke" transaction to indicate that a previous correlation made by a partner should be revoked

#### **Should Not:**

Reuse a patient identifier



# **Exception Handling**

**Patient Discovery Responding Gateway** 



#### Should:

 Permanently decommission the identifier or identifiers formerly used to represent the patients after merging/ unmerging

#### <u>May:</u>

- Accept the XCPD "revoke" transaction
- Return an error indicating additional patient consent may allow different information to be returned

#### **Should Not:**

• Reuse a patient identifier



### **In Summary**

- The Patient Matching Minimal Acceptable Principles is a list of rules based on real-world production experience
- The purpose of the rules is to:
  - Create a "floor" for data sharing behavior
  - Clarify corresponding responsibilities on both partners to an exchange of patient data



- Increase cross-organizational patient match rates nationwide through standardized identity management practices
- We encourage public feedback on the rules proposed to-date and participation in developing further principles
- As a non-profit organized for the public good, we view this as a key area were we can assist in capturing and sharing knowledge



### Invitation!

- The Sequoia Project is facilitating a broad patient matching workgroup post-HIMSS.
- Open to all, with voting rights for those people and organizations participating in Sequoia initiatives (eHealth Exchange, Carequality, RSNA Image Share Validation Program).
- If interested, please let us know by sending an email to <u>admin@sequoiaproject.org</u>
- Initial charter:
  - Complete dispositioning of public comments on white paper
  - Provide feedback to CHIME on their Hero-X \$1m prize criteria
  - Broad scope, but limited to items that can be operationalized





### Discussion



# Thank You!



# Other Concepts – Cross Organizational Patient Matching

- Improved patient matching via novel analysis of all commonly available patient matching traits
- Using dynamic logic to determine what traits uniquely identify a person
- Creating a (draft) authoritative list of the traits needed to match people with a certain confidence interval
- Publish various industry and or academic papers analyzing various novel patient matching strategies using public and semi public patient matching
  - Database has been procured of 139m persons with many demographic traits representing 250m million households
- Various impact analysis (quantified)
  - Patient safety considerations of patient matching errors
  - False positive, false negative costs
  - Unlink and unmerge costs
- Piloting other national system approaches such as the previous French system



Update

Today's Agenda

Patient Matching & Rules of the Road

- The Proposed Principles in Detail
- Framework Proposals & Next Steps
- Questions & Discussion





# Will You Join Us in the Proposal Process?

#### **How to Provide Public Comment**

- 1. Request a copy of the proposed framework <u>www.SequoiaProject.org</u>
- 2. Review the proposals and keeping in mind your own experiences and capabilities
- 3. Complete the feedback form at the end of each framework proposal within the document
- 4. Submit completed forms to <u>feedback@sequoiaproject.org</u>

#### How to Get Further Involved

- ✓ Provide public comment
- ✓ Volunteer in public comment disposition process
- ✓ Contribute to the final framework
- ✓ Spearhead adoption of the framework at your organization
- Encourage your exchange partners to adopt the framework



### Next Steps

January 22 Public Comment Ends February 29<sup>th</sup> – March 4<sup>th</sup> Patient matching discussions and presentations at HIMSS

February 1 Collaborative, Public Comment Disposition Period Begins

2016Q3 Publication of Final Framework for General Adoption



# Questions?



# How Can I Get More Involved?



#### Survey:

Tell us how this webinar was helpful or can be improved so we can better serve you.



#### **Future Webinars:**

Register for technicallyfocused webinars on proposed minimal acceptable principles Update Update Keep up-to-date as the challenge progresses.

#NPIDCHALLENGE

